

## Message Text

SECRET

PAGE 01 USUN N 04763 042117Z

65

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 NSCE-00 /026 W

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O R 041946Z OCT 75

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 2603

INFO AMEMBASSY CAIRO

AMEMBASSY JERUSALEM

AMEMBASSY TEL AVIV

AMEMBASSY MOSCOW

S E C R E T USUN 4763

EXDIS

E.O. 11652: XGDS-1

TAGS: PFOR, UN, XF, MARR

SUBJECT: SECRETARIAT THINKING ON UNEF ENLARGEMENT

1. DIRECTOR OF OFFICE OF SPECIAL POLITICAL AFFAIRS LIU HAS OUTLINED FOR US IN STRICT CONFIDENCE CURRENT SECRETARIAT THINKING ON ENLARGING UNEF TO MEET NEEDS OF SINAI AGREEMENT. MOST IMPORTANT NEW IDEA IS THAT A SUBSTANTIAL AUGMENTATION OF UNTSO, COUPLED WITH ENLARGEMENT OF FOUR EXISTING UNEF CONTINGENTS, WOULD ENABLE UNEF TO PERFORM ITS NEW TASKS AS EFFECTIVELY AS ADDING AN ADDITIONAL CONTINGENT- AND WITH CONSIDERABLY LESS POLITICAL COST.

2. LIU BEGAN THE DISCUSSION OCTOBER 3 BY DESCRIBING ACTIONS PLANNED BY SECRETARIAT AFTER THE SINAI AGREEMENT HAS BEEN SIGNED. IMMEDIATELY AFTER SIGNATURE - WHICH U.N. ASSUMES WILL BE MIDDLE OR END OF NEXT WEEK - SECRETARIAT WILL ISSUE A PRELIMINARY REPORT TO PRESIDENT OF S.C. THIS WILL INCLUDE PROTOCOL TO AGREEMENT, BUT NOT SIIASVUO'S STATEMENT AT SIGNING CEREMONY. IT WILL STATE THAT SYG INTENDS TO BEGIN IMPLEMENTATION IMMEDIATELY OF FIRST PHASE OF AGREEMENT (POSSIBLY INCLUDING PROVISO" IF SC HAS NOT OBJECTION"). IT WILL NOTE ALSO THAT NO ADDITIONAL TROOPS OR EQUIPMENT (EXCEPT A FEW SURVEYORS) WILL BE

SECRET

SECRET

PAGE 02 USUN N 04763 042117Z

REQUIRED DURING INITIAL STAGE OF ESCORING TECHNICIANS TO

OILFIELDS. DURING WEEK OF OCTOBER 13, IN TIME FOR SC  
CONSULTATIONS OF UNEF EXTENSION, SYG WILL ISSUE HIS REGULAR  
REPORT TO SC ON UNEF. FOR THAT, HE WILL SPELL OUT IN  
SOME DETAIL THE ADDITIONAL REQUIREMENTS OF THE FORCE.

3. LIU THEN PROCEEDED TO OUTLINE SECRETARIAT'S  
TENTATIVE THINKING ON HOW TO MEET INCREASED MANPOWER NEED  
OF SINAI AGREEMENT WITHOUT ADDING ANOTHER CONTINGENT.  
HE NOTED SECRETARIAT WAS CONCERNED ABOUT THE POLITICAL AS  
WELL AS FINANCIAL COST OF ADDING A CONTINGENT: LATINS  
WERE STILL UNABLE TO COME UP WITH A TROOP CONTRIBUTOR  
ACCEPTABLE TO ALL PARTIES, AND OTHER POSSIBLE WESTERN  
CONTRIBUTORS(SUCH AS AUSTRALIA) WOULD BE LIKELY TO  
INCREASE POLITICAL VULNERABILITY OF AGREEMENT.  
ALSO, KEEPING ADDITIONAL COSTS TO A MINIMUM WILL OF COURSE  
TEND TO DISARM AGREEMENT'S CRITICS.

4. WITH THESE CONSIDERATIONS IN MIND, SECRETARIAT WAS  
CONSIDERING ASKING FOUR EXISTING TROOP CONTRIBUTORS  
(SWEDEN, FINALND, GHANA AND INDONESIA) TO AUGMENT THEIR  
BATTALIONS BY ABOUT 100 MEN EACH) IN ADDITION, UNTSO  
WOULD BE ENLARGED TO ASSIST UNEF WITH OBSERVATION  
AND INSPECTION - AS IS BEING DONE WITH UNDOF IN  
THE GOLAN. SECRETARIAT'S PRELIMINARY ESTIMATES OF  
NUMBER OF ADDITIONAL OBSERVERS NEEDED RANGED FROM 70 TO 120.  
LIU STRESSED THAT THESE ESTIMATES WERE VERY TENTATIVE;  
INDEED OVERALL PLANNING FOR SINAI OPERATION WOULD NOT FIRM UP  
UNTIL AFTER USYG  
URQUHART'S RETURN FROM JERUSALEM OCTOBER 6.

5. LIU SAID THAT ACCORDING TO PRESENT THINKING NUMBER  
OF U.S. AND U.S.S.R. OBSERVERS WOULD NOT BE INCREASED.  
IDEA WAS TO AUGMENT SEVERAL OTHER EXISTING OBSERVER GROUPS  
AND POSSIBLY TO ASK HELP FROM SOME ASIANS, SUCH AS IRAN  
AND NEPAL. LIU NOTED THAT UNDER SUCH AN ARRANGE-  
MENT, US AND USSR WOULD PROBABLY NO LONGER HAVE SAME  
NUMBER OF OBSERVERS AS LARGEST OTHER NATIONAL GROUP AS  
SPECIFIED IN EXISTING AGREEMENT. HE ASKED IF THAT WOULD CON-  
CERN US. WE SAID WE THOUGHT NOT, BUT WOULD ASK.  
DEPARTMENT'S COMMENTS WOULD BE APPRECIATED.

SECRET

SECRET

PAGE 03 USUN N 04763 042117Z

6. FINALLY, LIU NOTED THAT IF UNTSO WERE ASKED TO  
ASSIST UNEF IN THE WAY DESCRIVED, URQUHART'S INTENTION WAS  
TO DEPLOY U.S. AND U.S.S.R. TEAMS IN THE NORTH, NOT IN  
THE MORE SENSITIVE SOUTHERN AREA.

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## Message Attributes

**Automatic Decaptoning:** Z  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** TROOP DEPLOYMENT, INTERNATIONAL PEACEKEEPING FORCES, FORCE & TROOP LEVELS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 04 OCT 1975  
**Decaption Date:** 28 MAY 2004  
**Decaption Note:** 25 YEAR REVIEW  
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**Disposition Authority:** KelleyW0  
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